11:58	1	Detention Center.
	2	Do you understand this admonition?
	3	THE WITNESS: I do.
	4	THE FOREPERSON: Thank you. You are
11:59	5	excused.
	6	THE WITNESS: Thank you.
	7	MR. RAMAN: We're on lunch. We'll be back
	8	after one or two cases in the afternoon. One more
	9	witness and then we'll give you guys time to deliberate.
11:59	10	(Recess.)
	11	MR. RAMAN: Okay. We're going back on the
	12	record on case number 16AGJ151A-D and our next witness
	13	is John Norheim.
	14	Before we get to Mr. Norheim, I brought one
02:47	15	exhibit which doesn't need any kind of witness
	16	introduction. It's 2A. It's supplemental instructions
	17	that encompass aiding and abetting liability, conspiracy
	18	liability. I'm sure all of you heard this instruction
	19	many, many times at this point in your service but it's
02:47	20	there if you want to read it just like Exhibit 2.
	21	THE FOREPERSON: Please raise your right
	22	hand.
	23	You do solemnly swear the testimony you are
	24	about to give upon the investigation now pending before
02:47	25	this Grand Jury shall be the truth, the whole truth, and

02:47	1	nothing but the truth, so help you God?
	2	THE WITNESS: I do.
	3	THE FOREPERSON: Please be seated.
	4	You are advised that you are here today to
02:48	5	give testimony in the investigation pertaining to the
	6	offenses of racketeering, theft, exploitation of an
	7	older person, exploitation of an older person/vulnerable
	8	person, offering false instrument for filing or record,
	9	and perjury, involving April Parks, Mark Simmons, Gary
02:48	10	Taylor and Noel Palmer Simpson.
	11	Do you understand this advisement?
	12	THE WITNESS: I do.
	13	THE FOREPERSON: Please state your first
	14	and last name and spell both for the record.
02:48	15	THE WITNESS: Jon Norheim. J-O-N,
	16	N-O-R-H-E-I-M.
	17	JON NORHEIM,
	18	having been first duly sworn by the Foreperson of the
	19	Grand Jury to testify to the truth, the whole truth,
02:48	20	and nothing but the truth, testified as follows:
	21	
	22	<u>EXAMINATION</u>
	23	
	24	BY MR. RAMAN:
02:48	25	Q. Mr. Norheim, what do you do for a living?

02:48	1	A. I am a full time hearing master for Clark
	2	County Eighth Judicial District Court, Family Division.
	3	Q. How long have you been a full time hearing
	4	master?
02:48	5	A. Since March 7, 2005. Twelve years ago
	6	today.
	7	Q. And how long have you worked for the court
	8	system?
	9	A. I was a permanent part time hearing master
02:48	10	from September 1st, 1996 until I became full time in
	11	March of 2005, so 20 years.
	12	Q. And does this job require you to be a
	13	licensed attorney?
	14	A. It does.
02:49	15	Q. When did you become an attorney?
	16	A. 1991.
	17	Q. And throughout your career being a hearing
	18	master, either part time or full time, have you presided
	19	over guardianship matters?
02:49	20	A. I have.
	21	Q. Under the hearing master position, again be
	22	it full time or part time, was there a supervisory
	23	District Court judge that made ultimate orders or
	24	findings in your cases?
02:49	25	A. At all times, yes.

02:49	1	Q. Do you recall the grouping of judges who
	2	supervised you over that 20-year period were?
	3	A. I was supervised by Art Richie, Gloria
	4	O'Malley, then Gloria Sanchez, she's now Gloria
02:49	5	O'Malley, and Charles Hoskin. There were other
	6	guardianship judges periodically. I think I may have
	7	worked briefly under Bill Voy and briefly under Diane
	8	Steel.
	9	Q. An adult guardianship was not the only type
02:50	10	of Family Court hearing that you were hearing master in?
	11	A. Correct.
	12	Q. Did you handle minor guardianships?
	13	A. At times.
	14	Q. Probates?
02:50	15	A. Yes.
	16	Q. Custody matters?
	17	A. Yes.
	18	Q. Delinquency, things like that?
	19	A. I not delinquency, dependency. I filled
02:50	20	in occasionally in delinquency but not so much. Child
	21	support and temporary protective orders would be the
	22	other areas.
	23	Q. Do you still practice as a hearing master
	24	for guardianship court?
02:50	25	A. I do not.

02:50	1	Q. What do you currently do?
	2	A. Dependency and civil commitments.
	3	Q. Up till about mid 2015 were you practicing
	4	as guardianship hearing master, commonly known as a
02:50	5	guardianship commissioner?
	6	A. I believe I was transferred to dependency
	7	in the spring of 2015.
	8	Q. Okay. So as somebody who has extensive
	9	experience in guardianship from a presiding judicial
02:51	10	officer role, how does somebody get into guardianship, a
	11	nutshell version of that?
	12	A. How do they create a guardianship
	13	initially?
	14	Q. Yes.
02:51	15	A. Initially you have to file a petition. A
	16	petition is something laid out by statute what you have
	17	to say in it so that you can show to the court that
	18	you're qualified and suitable and this is a case where
	19	guardianship is necessary. There are a whole bunch of
02:51	20	things laid out in chapter 159 which are required to be
	21	included in the petition, certain types of statement
	22	like I'm not a felon, I've never had my professional
	23	license removed, I haven't had a bankruptcy in the last
	24	five years, and then of course you have to establish why
02:51	25	a guardianship is necessary and the extent of that

02:51	1	guardianship. Is this regular, full, general
	2	guardianship over entire person or estate or is it a
	3	special guardianship over a limited aspect of the ward's
	4	life that they need assistance with. You would then
02:52	5	take that petition, you need to file it, you would then
	6	need to have proof from a medical doctor that this ward
	7	needed a guardianship, proof by statute is something
	8	called a physician certificate, it is something signed
	9	by a medical doctor who has evaluated the patient and
02:52	10	determined that they're incapable of handling whatever
	11	aspect of their life the guardian is wishing to take
	12	over. You then have to notice that petition, you set
	13	something called a citation, requires 20 days notice, it
	14	has to be served on a number of people who are
02:52	15	statutorily identified as requiring service, that is of
	16	course the ward, anyone having care, custody and control
	17	over the ward, all family members within two degrees of
	18	consanguinity. If there are no family members up until
	19	2015, you had to notice the Public Guardian's office.
02:52	20	But there's a list of people that have to get notice.
	21	Notice is given by a minimum of certified mail return
	22	receipt requested, but the statute allows for a greater
	23	degree of service and occasionally the court would
	24	demand a greater degree of service, that is personal
02:53	25	service.

02:53	1	Q. Before I go any further, showing you what's
	2	been marked as Grand Jury Exhibit 16. Are you familiar
	3	with what this document is?
	4	A. That is Chapter 159.
02:53	5	Q. What is Chapter 159?
	6	A. I'm sorry. The Nevada Revised Statute
	7	itself. The chapter that has to do with adult and minor
	8	guardianships.
	9	Q. Okay. I'll leave that for you in case you
02:53	10	need to reference.
	11	A. Thank you. I haven't done this job in two
	12	years. I may be rusty on the statutes.
	13	Q. Now have you heard the terms qualified and
	14	suitable?
02:53	15	A. Yes, that is the legal term for, you need
	16	to be qualified and suitable to be able to take over as
	17	guardian. What does that mean? That means you meet the
	18	statutory, the minimum statutory requirements. There
	19	are a whole bunch of things that could potentially
02:53	20	disqualify you and they're the kind of things that you
	21	would expect would disqualify someone. Being a felon,
	22	if you're asking for control over money, having a recent
	23	bankruptcy, having a professional license revoked,
	24	anything that would, anything that would cause you to be
02:54	25	not reputable or not appropriate to be able to take care

02:54 1 of someone else's business.

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- Q. Okay. Regarding the doctor's note, is that any particular requirements about who that medical professional might be? Does it have to be a MD, a DO, could it be a physician's assistant or a nurse?
- A. It doesn't, but the court is reluctant most of the times to accept. We as Clark County, we rely on certain psychologists to do competency evaluations and so if the psychologist is trained appropriately, that psychologist may be perfectly qualified to look at someone and determine what their capabilities are.
 - Q. You're speaking of a Ph.D.?
- A. Ph.D., correct. So under certain circumstances, if you can show that Ph.D. has the necessary training to be able to identify deficiencies in wards, we would allow that. If you're going to go below that, the statute gives the court a great deal of discretion who to accept this from, but if you're going to go below that level, you're really going to have to show this person has the expertise necessary to make that diagnosis and make that determination of the ward's limitations.
- Q. Regarding the disclosure of information to interested parties, if a person is seeking a quardianship and they're familiar that the person

02:55 they're seeking the guardianship on has estate planning, 1 meaning they have a trust, they have a successor trustee 2 3 that isn't them, they have a power of attorney identified to handle their affairs should they become 4 incapacitated, is this the type of information they're 02:55 5 required to provide to the court in their petition? 6 7 Α. Yes, and required to notice those people. Okay. So if that were the case, if a 8 Q. quardian knew of this information and didn't disclose it 9 02:56 10 to the court in the documents, would that be a false 11 document? 12 It would be a material omission. Α. Yes. 13 would be inappropriate to omit that. Now with guardianship, where somebody is 14 Q. 02:56 coming in and taking over either the person or the 15 16 estate, or both person and estate, or incapacitated or diminished person, is there estate planning that could 17 avoid the eventuality of guardianship? 18 Absolutely. And we had a saying for years 19 Α. 02:56 in estate planning and probate and guardianship that 20 21 quardianship is a failure to plan. If you document an 22 appropriate plan you should never have to come in 23 contact with the legal system. One of the defenses to a 24 guardianship is that this ward doesn't need a guardian

because they have an adequate estate plan that would

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1 obviate the need for court and guardian involvement.
2 That is an absolute defense to a guardianship.

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- Q. Does the guardianship court have jurisdiction over non-guardianship assets such as trusts or proceeds from wills?
- Only if a petition is filed to ask the Α. court to take ancillary jurisdiction over that, at that trust, and then that is a noticed hearing, everyone has the opportunity to come in and then they would have to show that it's in the ward's best interest to take ancillary jurisdiction over that trust. It's supposed to be a rare occurrence. The idea is that you're supposed to create your trust and it's supposed to act independently and there shouldn't be the need for the court to become involved in it, but sometimes it's unavoidable. Sometimes if you have a trust in which all of the successor trustees are deceased, someone needs to come in and have another successor trustee appointed, some court would need to do that. It's easier and less expensive for a guardian to have that done through guardianship court rather than have a brand new probate case begun to accomplish that. As a result the legislature allows ancillary jurisdiction for those kind of purposes.
 - Q. So let's say there's a circumstance where a

1 guardian starts to touch a ward's trust assets without
2 petitioning the court to have jurisdiction over the
3 trust and it looks like it's primarily to pay their fees
4 and their attorney fees, is that permissible?

- A. Absolutely not. It is incredibly impermissible.
- Q. I know that there's a hierarchy in the court and obviously we're speaking about your experience in guardianship court which ended about two years ago, but would cases start with you or would they start with another Family Court judge like Judge Hoskin?
- A. Guardianship cases, and again I don't want to leave you with the impression that I was the only guardianship commissioner during that period of time, there were other people acting as guardianship commissioner and there were numerous judges that came in and out of guardianship over that period of time. But most of the time, and there are exceptions to this, Judge Steel for instance in 2007/2008 basically did not use a hearing master, had all the cases originate with her and then would push down in the rare case that she wanted something heard. But for most of the time cases originated at the hearing master level and then the parties could move the judge to take the entire case or take bits of the case and then it was up to the judge

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02:59 whether he or she wanted to take parts of the case, but 1 generally cases would start at the hearing master 2 commissioner level. 3 Have you had circumstances -- I know we've 4 already gone over how somebody can file a petition to 03:00 5 6 get guardianship over another person and that usually 7 involves one family member getting guardianship over 8 another should they become incapacitated in some way, or it could involve a private professional guardian coming 9 03:00 10 in on the basis of being referred that somebody may need guardianship and then being appointed guardian. 11 12 Α. Yes. 13 There's normally kind of a timetable for Q. all of this because there's notice, correct? So notice 14 has to be provided to certain people --03:00 15 16 Yes. Α. -- about I have petitioned for guardianship 17 Q. 18 over this person, these people as you said, people 19 within two degrees of consanguinity, people who are known to be the power of attorney or successor trustee, 03:00 20 people of importance within that proposed ward's life; 21 22 correct? 23 Yes. Correct. Α.

Is there, since that notice takes awhile to

accomplish, I presume that's a certified mailing type of

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03:00

Q.

03:00 situation? 1 2 Α. It is. 3 And the ward themselves has to get notice. Q. That's correct. 4 Α. 03:01 5 Is there an expedited manner in which Q. 6 somebody can accomplish getting a temporary guardianship 7 started very fast where notice might be frustrated? 8 There are limited circumstances in which a Α. guardianship can be obtained without any notice at all 9 03:01 10 on an emergency basis and it's set forth in the statute and that statute actually changed several times during 11 the years that I worked in guardianship. But basically 12 13 if you have a life and death emergency, you can come in, 14 and you've got the appropriate medical backing for that to show that this is a life and death situation, a 03:01 15 16 guardianship can be granted so that someone could make a emergency medical decision for a ward that needed to be 17 18 made that night at the hospital. Those are supposed to 19 be rare cases. But I don't think that's what you're 03:01 20 asking about. What you're asking about is the 20-day 21 notice requirement to have a guardianship, a general quardianship entered, can that be shortened. The answer 22 is yes, but it can't impact on notice. So you can get 23 what's called an order shortening time, that is shorten 24 03:02 25 the time to the hearing by court order, if that order

03:02 shortening time is for less than ten days, then every 1 single family member and every person entitled to notice 2 3 has to be personally served with that new court date and they have to be served at least one judicial day prior. 4 If they show up at that expedited hearing and they want 03:02 5 their fully allocated statutory time, they're given 6 7 their fully allocated statutory time. So if they show up and say I only got one day's notice but I can prove 8 that my sister is not appropriate to be able to take 9 03:02 10 care of my mother, I would, well, not just I, all the judicial officers would give that person the statutory 11 12 time to be able to gather that information and present 13 it to the court. 14 Mr. Norheim, can you tell me about the Q.

Q. Mr. Norheim, can you tell me about the approved and granted list, what exactly that is, how does it work?

A. Sometime in the early 2000s I believe, it's contemporaneous with the major statutory revisions in 2003, our Eighth Judicial District Court rules were amended to add a, for probate and for guardianship to create a list ever Friday by 5 o'clock for the following week of cases that are on calendar for the following week and whether they on their face meet all of the statutory requirements and therefore should be approved and granted without opposition or whether there are

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03:03 deficiencies that stop that from happening, i.e. you 1 2 don't have a proper physician certificate or your 3 accounting doesn't include a recapitulation or your, or there are things in your pleadings that the court has 4 03:03 5 concerns about. If so those are posted on the approved 6 and granted list which is both online and a physical 7 printout in front of the courtroom. Okay. So from the court's website, if I 8 Q. had a matter on in guardianship court, I could go on 9 03:04 10 after, I don't know, Friday at 5:00 p.m. or something like that --11 12 Correct. Α. 13 -- and see if, I don't even have to come to Q. 14 court the next week because my case has been approved and granted? 03:04 15 16 If you have pre-submitted an order Α. Yes. 17 and you've done everything that the EDCR required, you 18 would not have to come to court. However, if you did 19 not come to court and someone came to oppose your matter, which you can do statutorily, you do not have to 03:04 20

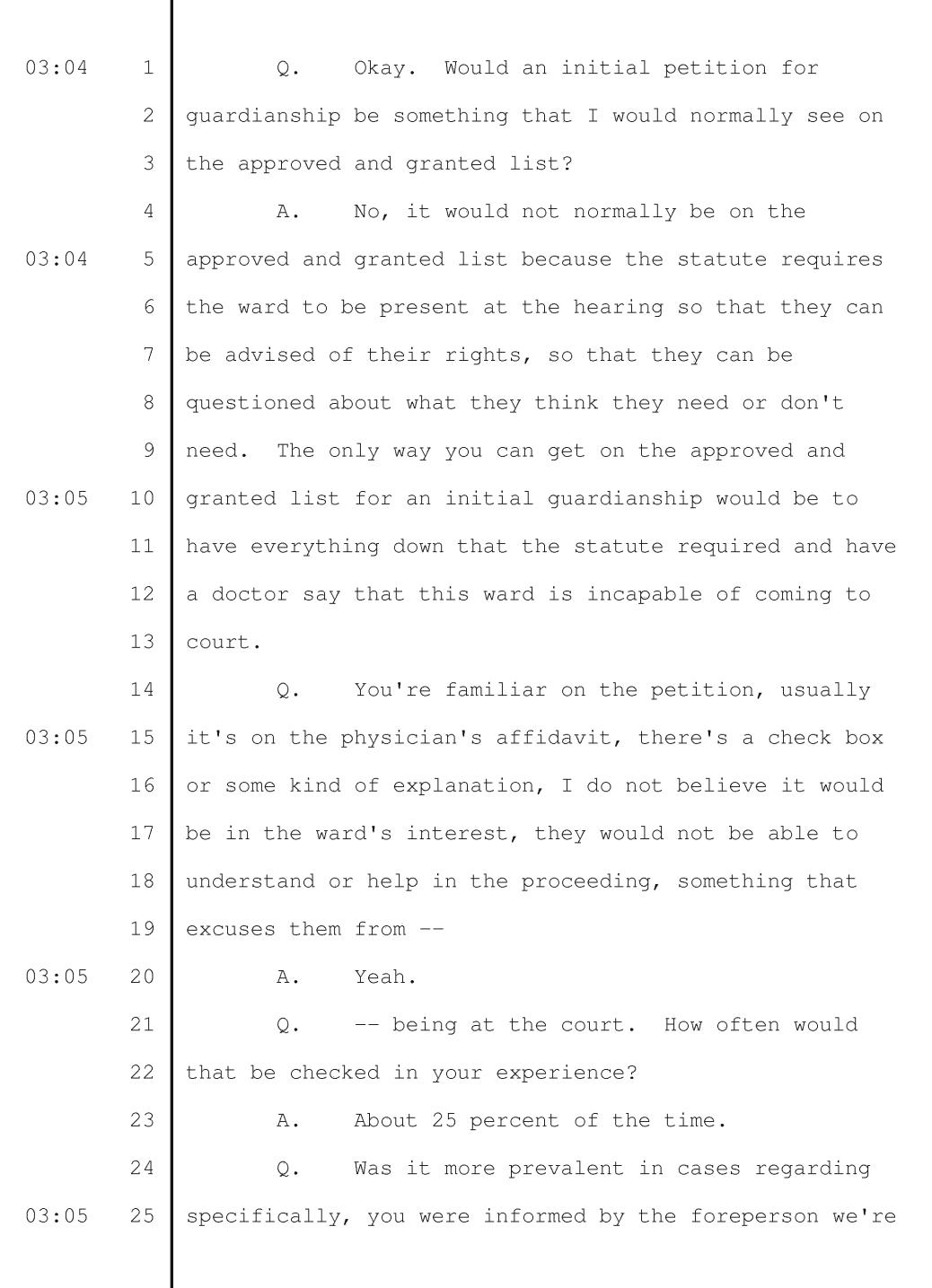
you don't stay on the approved and granted list, you
risk losing your hearing if you don't show up. It would
be probably bad practice not to show up.

file a written opposition to a guardianship, you can

show up and contest that guardianship. If that happens

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talking about April Parks. Was it more frequent that 03:05 1 Miss Parks' guardians were not present? 3 Α. Yes. Her wards? 4 0. 03:06 5 Α. Yes. 6 Q. So more frequently than normal there would be a notation, a physician's affidavit that the presence 7 of the proposed ward would not be helpful to the 8 process, therefore exempt them? 9 03:06 Yes, that's my personal recollection. 10 Α. have not studied or gone through and analyzed them but 11 my recollection is that she had fewer wards present than 12 13 average. 14 Okay. Q. 03:06 15 So, yes, I believe she was more likely than Α. 16 the average. Have you found in your experience that 17 0. 18 having the ward present is helpful? Yes. It's statutorily required. 19 There's a Α. reason for that. This is a dramatic thing to do to 20 03:06 21 someone. You're taking basic human rights away from 22 They should be part of the process. Is there ever any delving on the part of 23 the court or yourself as a hearing master about well, 24 25 the physician said it wouldn't be helpful to the process 03:07

1 based upon they have severe Alzheimer's dementia to be
2 part of this process or they're bedridden, has there
3 ever been any scrutiny about that?

A. There is sometimes. I can tell you when it would automatically happen and that is if a family member came in and said, you know mom is well enough, she can, and then absolutely we would demand that the ward be present or get extra information. If the court is given enough medical information, sometimes on its on it will question whether or not it's really appropriate to leave the ward back at the nursing home and not have them participate. It was very important to me, it was very important to every judge that I worked for to make sure that wards were there as often as medically possible to be able to participate in their cases.

Q. Okay.

A. Intentionally excluding someone or manipulating the court to not have someone present in court is extremely bad. That's a huge violation of basic fundamental human rights and statute.

Q. Would you, outside of a family member or somebody complaining or maybe the ward themselves complaining, would you have any way to know whether in fact that had been doctored or manipulated to prevent the ward from appearing?

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03:08 1 Α. No. 2 Could you tell us about what letters of Q. 3 guardianship are and what their importance is? Letters of quardianship are your, is your 4 Α. actual document that gives you authority. And this is a 03:08 5 6 vestige of a long gone era in which the king would issue 7 you, on parchment paper, letters and put a seal on the 8 When I first started practicing we actually bottom. 9 still put gold seals on the bottom of letters of 03:08 10 guardianship and then the county became too poor to afford those seals anymore. But still that is the 11 12 official document. This is confusing to a lot of people 13 out in the community who look at an order appointing 14 guardian as the document that gives them authority, but it's not, it's your letters of guardianship. You should 03:09 15 16 not be able to access a bank account or make a medical 17 decision without first presenting your letters of 18 guardianship. It's an important distinction because letters of quardianship can't be issued until certain 19 financial protections have been put in place. 03:09 20 In Nevada 21 it's either bond or blocked account or you've been 22 exempted from that because you're under the statutory 23 threshold. But, I'm sorry, I'll go back to answer your 24 question. 25 03:09 Just because we have --

Q.

03:09	1	A. I'll stop pontificating.
	2	Q. That's fine. Statutory threshold would be
	3	20,000?
	4	A. It was 10,000 when I stopped.
03:09	5	Q. Ten thousand. Ten thousand, if somebody
	6	has finances that are worth 10,000 are less, that goes
	7	into something called summary?
	8	A. Summary administration. The legislature
	9	has decided, and this has existed for a long time and
03:09	10	about every few years, if you tell me it's 20,000 that's
	11	probably accurate cause it gets bumped every few years.
	12	Q. I don't want to put words in your mouth.
	13	A. It started at 3500 back in the early
	14	1990's, it went to 5000, 7500, \$10,000. And that's the
03:10	15	snapshot, that's not how much you're going to take in
	16	over the next year, that's how much you currently have
	17	right now, what's the value of your estate. So small
	18	estates, the legislature has decided that small estates
	19	should not have the same kind of scrutiny that larger
03:10	20	estates have.
	21	Q. Is there a process when it comes to the
	22	actual issuance of the letters of guardianship, is there
	23	a swearing or something?
	24	A. Yes. Guardians are sworn in by a notary.
03:10	25	In almost all cases that happens at the clerk's office

03:10 and the notary at the counter will swear them in. 1 not mandated by law. So for instance if you're a 2 3 co-guardian and you're living out of state, you can have your, you can have your swearing in done before a notary 4 03:10 5 someplace else and simply bring in that oath to the 6 clerk and then they'll issue the letters once they see 7 the appropriate oath has been given someplace else.

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- So the whole swearing and the issuance of Q. letters and I guess in that process making sure that the guardian has a blocked or, a blocked account or a bond if they, if the estate is worth more than 20,000, that doesn't happen in your courtroom, that happens with the clerk or a notary?
- It does. It does happen downstairs, it doesn't happen in court, you're correct. Part of giving someone a oath and part of making them go through this is to help them to understand how important this is and the responsibilities that come with this and the fact that they're swearing to take on this fiduciary role and do right by the person that they're responsible for. we make them go through this process. We also make them fill out an admonishment of duties and responsibilities, including private professional guardians. They all have to have gone through the check list and initialed off on each and every duty that they're responsible for and

03:11	1	show they understand what they can and cannot do under
	2	Nevada law. And you have to have that admonishment of
	3	rights before you have letters of guardianship issued as
	4	well.
03:12	5	Q. If a guardian was accepting letters of
	6	guardianship, and obviously that comes after a petition
	7	and a ruling by a judicial officer such a yourself, if
	8	they then go and get their letters of guardianship and
	9	haven't gotten a bond or blocked the account if it's not
03:12	10	summary, that would be wrong; correct?
	11	A. They should not get letters issued under
	12	those circumstances, correct.
	13	Q. Is there
	14	A. Or if they haven't filled out their
03:12	15	admonishment and signed off that they understand and
	16	agree to all the things they're responsible for.
	17	Q. Regarding the bonding or blocked account
	18	requirement, is there any kind of compliance or
	19	safeguard in place to make sure the people are doing
03:12	20	what they say they are doing?
	21	A. Well, they're not supposed to they're
	22	supposed to show that proof at the window and then the
	23	clerk files that in the file so that we have proof in
	24	our file that that account has been blocked.
03:12	25	Q. Okay. But there's no way to check up after

03:12 1 that? Correct. We won't know until the first 2 Α. 3 accounting the next time they're back in court if they've gotten around it. 4 And the first accounting happens a year 03:13 5 Q. 6 down the road? 7 Correct, a year and a month is the due date Α. after the letters of guardianship are issued. 8 9 So this is all predicated on, A, the person Q. 03:13 10 whose got the letters providing adequate proof, and B, the clerk doing their job? 11 12 Correct. Α. 13 The initial inventory when somebody gets Q. guardianship over another person, they're required to 14 03:13 15 file an inventory of that person's assets; is that correct? 16 17 They are. Α. 18 That includes debts? Q. 19 It's a snapshot of the ward's financial Α. 20 situation at that moment in time. 03:13 Do you recall when the initial inventory 21 Q. 22 should be filed? Give me the statute. I probably have to 23 Α. look it up. It's 45, 60, 90 days, something like that. 24 I can no longer remember. And I believe it may have 03:13 25

03:13 changed. 1 2 But it's relatively fresh into the process? Q. 3 Relatively fresh. In the early part of the Α. process. 4 Certainly not closer to where the annual 03:14 5 Q. 6 accounting occurs? 7 Oh no, no. It's supposed to be done Α. 8 initially. 9 Can somebody frustrate the process? What I Q. 03:14 10 mean is convey false information to the court about what assets the ward has exist and thereby when it was more 11 than \$10,000 make the court believe this is actually a 12 13 summary situation and that draws less scrutiny? All you have to do is be willing to lie. 14 Α. Because the court doesn't have the ability to do 03:14 15 16 independent investigation, it's prohibited by the Code of Judicial Conduct. Neither the judge, nor I, nor 17 anyone who works for the judge or I, is allowed to go in 18 19 and actually do that the independent research. you swear that the assets are under \$10,000 and there's 20 03:14 21 no family member or ward coming in to tell the court 22 otherwise, you would go into summary administration 23 based on your sworn statement, yes. Now you do say sworn. So I mean all of 24 Q. 25 03:14 this is under penalty of perjury --

03:15	1	A. It is.
	2	Q and other requisite crimes that come
	3	with filing false documents with the courts?
	4	A. That's correct.
03:15	5	Q. And obviously if crimes are committed they
	6	could be prosecuted and potentially punished?
	7	A. They should be.
	8	Q. Would the annual accounting, you've already
	9	said that occurs one year, it's due at the one year mark
03:15	10	and it's late 30 days after that?
	11	A. Correct. It's an annual accounting. It's
	12	due every year. The anniversary of your letters of
	13	guardianship. It's considered late if you're more than
	14	a year and 30 days. It's like your credit card bill.
03:15	15	It's due on a particular day but they don't assess a
	16	late payment until you're sorry. I apologize. What
	17	was your question?
	18	Q. What would you normally, what would the
	19	guardian normally include in the annual accounting?
03:15	20	A. What is included in the annual accounting
	21	is laid out specifically both in Chapter 159 and the
	22	Eighth Judicial District Court rules. The front page of
	23	an accounting is always something called a
	24	recapitulation. A recapitulation is a summary of what's
03:16	25	in the accounting and lets you know where to look on

03:16	1	specific pages to find things. So it would start with
	2	the beginning balance, this is how much the ward had.
	3	If this is the second annual accounting it would start
	4	with this is what the ward had at the end of the first
03:16	5	annual accounting. It would then say these are the
	6	additions, this is what the ward took in in income, in
	7	gifts, lottery winnings, and this is what the
	8	expenditures were and this is the reference to where
	9	those expenditures can be found in the full accounting
03:16	10	behind it. And then the bottom line is this is the end
	11	balance, this is what the ward has left.
	12	Q. Okay. Is there back-up documentation
	13	required?
	14	A. No.
03:16	15	Q. So
	16	A. That changed in, prior to 2003 receipts
	17	were required to be submitted with all accountings. In
	18	2003 the statute was amended to remove the requirement.
	19	A family member may as a matter of right request that
03:17	20	receipts be produced and the court has discretion if it
	21	has concerns about an accounting to require receipts as
	22	well.
	23	Q. So in 2003 the court actually said we no
	24	longer
03:17	25	A. The legislature.

03:17 The legislature said we no longer need 1 Q. receipts to back up accountings? 2 3 Correct. Well, no. The receipts no longer Α. have to be produced with the accounting. However any 4 03:17 5 family member, anyone on that list that we talked about earlier that was entitled to notice, they may as a 6 7 matter of right request those bills, the actual receipts. So the receipts have to be held and kept so 8 9 that they can be produced if requested, but they don't 03:17 10 have to submitted with the accounting. And those include anything the ward's money 11 Q. is spent on, that would include guardianship fees? 12 Guardianship fees and attorney's fees 13 Α. No. have to be accompanied by a bill, so they can't just be 14 03:18 15 this is how much we spent. 16 But that goes in the annual accounting? Q. That would be -- it goes in the annual 17 Α. 18 It's an expenditure or a proposed accounting. 19 expenditure. So if this is the second annual 03:18 20 accounting, what should happen is the second annual 21 accounting should reflect the guardian fees and the 22 attorney's fees that were granted by the court in the first annual accounting and paid during the second 23 24 annual accounting period. 25 03:18 Now at the end of a guardianship, be it Q.

03:18 that the ward has died or no longer needs a 1 2 guardianship, there would be a petition to terminate the 3 quardianship; correct? 4 Α. Correct. And that would include either with it or 03:18 5 Q. 6 sometime shortly thereafter a final accounting? 7 Correct. You're required to produce a Α. final accounting. The guardianship terminates upon the 8 ward's death or regaining of capacity, which means your 9 03:18 10 ability to spend, well, there's some wind-up stuff without getting into too much detail, but your authority 11 to start, to continue to act on behalf of the ward when 12 13 they have died is greatly diminished. And then you have to get your final accounting in and then you're done. 14 You don't get discharged. You can get your guardianship 15 03:19 16 terminated, but you can't get discharged until you've come to the court and gotten all of your expenditures 17 18 approved. Okay. So a circumstance where a ward is 19 Q. dead for quite awhile and a guardian is billing out to 03:19 20 go clean out their headstone or put flowers, would that 21 22 be permissible? 23 No, completely inappropriate. On a number 24 of levels. 25 03:19 Sure. But if that in fact occurred and the Q.

expenditure was disguised as a legitimate guardian 03:19 1 expense, would the court have any way to know not to 2 3 approve that? Probably not. I might get tipped off by 4 03:19 the fact that it's a headstone, but I wouldn't 5 6 necessarily know that it was the ward's unless they tell 7 me the ward has died, I have no way of knowing that the 8 ward has died. Is there any analysis or examination on 9 Q. 03:20 10 whether a guardian should be using the services of an attorney? And this is simply coming up because 11 attorney's fees are very, very expensive. 12 There are, there's a lot of dispute 13 Yeah. Α. in the legal community now as to how this issue ought to 14 03:20 15 be handled, but right now under Chapter 159 guardians 16 are entitled to legal representation paid for by the ward's estate if it's reasonable and necessary. 17 the way the statute sits right now. So the court feels 18 19 that it cannot decline the ability to hire an attorney 20 from a guardian. 03:20 21 The quardian under statute is entitled to Q. 22 the use of an attorney; correct? 23 Yes. Α. Should they feel they need one? 24 Q. 25 03:20 It's not mandated but it's a right. Α. But

03:20 1 again reasonable and necessary fees.

- Q. Now regarding this whole court compliance, we've touched on it, with compliance, is that something that primarily just sends, somebody send letters when various required documents aren't being filed at prescribed time periods? Like somebody neglected to file their first annual accounting, a year and a half later a letter is issued. Is that generally how the compliance works?
- A. Again I want to differentiate between how compliance works now that there's a compliance division and how compliance worked prior to say 2015. Prior to 2015 compliance was just about making sure that deadlines had been met. You were in compliance for instance if you had filed your inventory on or before the date it was due. The compliance officer would not actually look at the inventory to determine whether it was appropriate or whether it matched the allegations in the petition.
- Q. Was there a person who was primarily in charge of compliance before 2015?
- A. From 2010 to 2015 we had a compliance officer. The idea was for them to be independent of the judiciary so they report to court administration. But yes, there was somebody, there was a person in place

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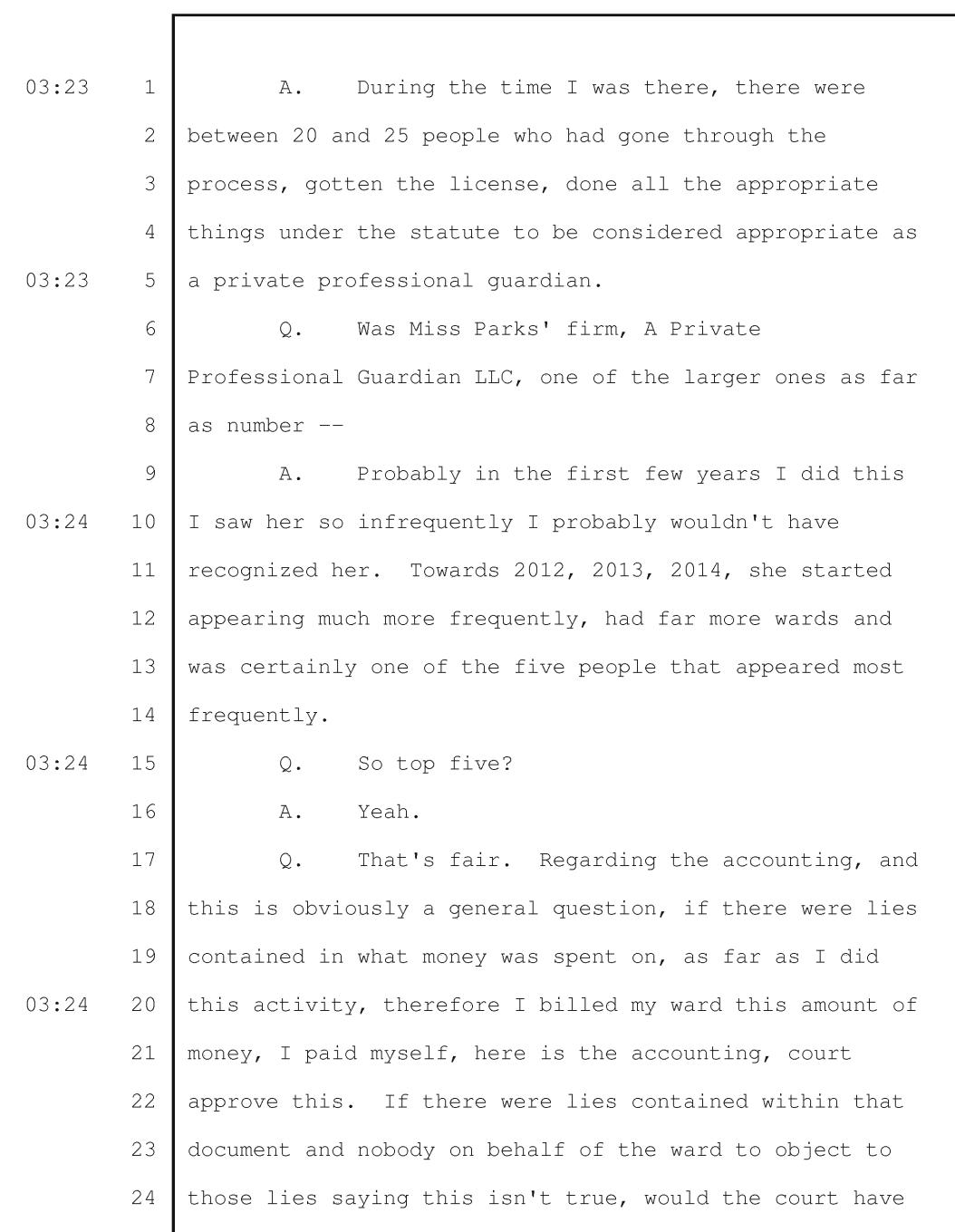
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03:22 from 2010 to 2015. 1 2 Q. Was that Linda Sisson? 3 Α. It was. When we talk about one of the qualifiers 4 Q. that makes you not a person suitable to be a guardian, 03:22 5 you mentioned being a felon, losing professional 6 7 licensures being some of the things that make one not suitable to be a guardian. 8 9 Α. Yes. 03:22 10 Did the court have any capacity to figure Q. out whether somebody's a felon or lost a professional 11 licensure by way of background check or anything else? 12 13 No. Prior to 2007 the court routinely had Α. access to Scope and would run anybody who was asking to 14 be a fiduciary in our court system, we would run them to 03:23 15 16 see whether or not they had a felony. That decision was made, and I'm not sure who made that decision, but 17 Family Court no longer has access to Scope. So after 18 2007 we do not have the ability to check to see if 19 20 somebody has a felony. 03:23 21 In your experience, about how many Q. Okay. 22 people were considered private professional guardians, they regularly appeared in front of guardianship court 23 and they supervised or they were assigned three or more 24 25 wards? 03:23



any way of knowing these are in fact lies?

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03:25 We don't have any investigative 1 Α. 2 capacity. In fact we're precluded by the code of 3 judicial responsibility from doing that research ourselves. So if you're willing to lie and you don't 4 think there's anybody that's going to catch you, you're 03:25 5 likely to avoid court detection. 6 7 If there were billing issues such as I am a 0. private professional quardian and I have many wards and 8 I submit all kinds of accountings and I represent in my 9 03:25 10 accountings that on a particular day I spent one time traveling to visit the ward and one time visiting with 11 12 that ward, but in truth on that very day I had one hour 13 of travel to visit six wards who were in the same group home and I billed them each the one hour of travel and 14 03:25 the one hour of visitation even though I really only 15 16 spent about ten minutes with each ward and if you prorate the travel it should have been ten minutes per 17 ward, would it have been inappropriate to bill as if it 18 19 was a one hour travel and visit per ward? 03:26 20 Yes, that is inappropriate. You're only Α.

allowed to bill for the time you actually spent with the ward and if you're driving out you have to prorate that driving time.

Q. And there would be no real way for the court to detect that kind of deception?

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03:26	1	A. Only if I got super lucky and two of those
	2	accountings were on the same day and I was diligent
	3	enough to catch that. That would be incredibly hard to
	4	spot and if they were on different days it would be
03:26	5	impossible to spot.
	6	Q. So there was no way to cross check the
	7	accountings on one professional guardian's ward versus
	8	another?
	9	A. No.
03:26	10	Q. Is there any way to figure out whether a
	11	guardian actually spent the time they said they did on a
	12	given task? If they claim I was on the phone an hour
	13	with the victim's family, provided the victim's family
	14	doesn't say anything and dispute the billing, do you
03:27	15	have any way of knowing whether they were actually on
	16	the phone?
	17	A. No.
	18	Q. Or whether they conducted a two hour visit
	19	versus a ten minute visit, would you have any way to
03:27	20	know?
	21	A. No. In fact that's the easiest way to
	22	deceive the court. I have no way of telling how long a
	23	particular task took. Now there are extreme examples
	24	that the court would recognize. If you took, if
03:27	25	something was obvious on its face then it could be

03:27 1 explored and disallowed.

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- Q. Would it be permissible for a guardian to bill a guardianship type of fees, somewhere in the range of 100 maybe up to \$170 an hour for services that they would normally farm out to a PCA company?
- A. We have a concept in guardianship that we commonly refer to as push down and that is that you have a fiduciary responsibility to complete each task in the most efficient way to the ward while still giving the ward full service. So if something can be pushed down to a lower level and you choose to do it yourself, that's fine, but you can't bill full price for that. So if you're running an errand that could be done by somebody for \$10 an hour, you couldn't charge \$75 an hour for doing that. It becomes difficult with the limited descriptions that the court gets to really know whether that's a task that can be pushed down, but if the court becomes aware of it, it does require the push down.
- Q. Is the general guidance then, I guess what you're describing, is that an overall idea that the guardian is supposed to maximize value for the ward as far as making sure their finances last as long as they can?
- A. Right.

03:28 Because they've been supplanted into making 1 Q. those kind of decisions for an incapacitated person? 2 3 That's correct. They have a fiduciary duty Α. to protect that ward's assets and use them 4 03:29 appropriately. 5 6 Do you regularly, in the role of hearing Q. 7 master for guardianship, would you look at sustainability? If a guardian has a person who has a 8 net worth of \$30,000, spending ten to 15,000 on various 9 03:29 10 things per year, do you look at sustainability of what that guardian is doing? 11 12 Absolutely. It should come up at the very Α. beginning of the case. So in a properly done case I'm 13 14 told immediately what the assets are and what the plan 03:29 is for sustainability and a budget is then created. 15 16 That would be done any time the account is blocked because you can't get any money out without a periodic 17 release of funds. You can't get any money out without a 18 19 court order. So you need to discuss sustainability at the outset with a budget that there's a court hearing on 03:29 20 21 and that all of the family members and all the 22 appropriate people are present at. If that starts to 23 break down and you look, maybe the ward lives longer 24 than you anticipated, that needs to be revisited from 25 03:30 time to time, but one of the reasons the recapitulation

03:30 is a beginning balance and a end balance and it lets you 1 2 know on page 1, are we losing money or gaining money, 3 can we sustain this model compared to the ward's age and life expectancy, is this going to carry them for the 4 03:30 rest of their lives, and if it isn't and these expenses 5 6 are necessary, what is our plan when we run out of 7 money, what are we going to do. Guardians by law are 8 not allowed to leave a case just because the ward has an inability to pay them. That's in Chapter 159. 9 03:30 10 You're familiar with NGA standards? 0. 11 I use to be. I'm probably not as familiar Α. with them two years later, but yes. 12 13 I'm only going to ask you about one Q. specific NGA standard. Are you familiar that a guardian 14 is supposed to visit a ward once a month? 03:30 15 16 A minimum of once a month, yes, that's the minimum standard to make sure the ward is being taken 17 18 care of appropriately. 19 Is there a problem from a court perspective 0. the guardian being over the estate and fiduciary with 03:31 20 inflating the amount of visits that have no real value 21 22 to the ward for the purpose of padding their bottom line and making more money off the ward because they can 23 charge for all those visits? 24 25 03:31 That would be completely inappropriate. Α.

03:31 It's a fine line in terms of you have a responsibility 1 to make sure that your ward is getting the care that 2 3 they need and if it requires you to do a lot of trips out to take care of a ward then you need to do that. On the other hand, those things need to actually be for the 03:31 5 6 ward's benefit, they need to be necessary and there 7 shouldn't, there can't be a cheaper way of doing it and you decide not to take that cheaper route. 8

- Q. Is there any way for the court to determine whether it was over visits for the purpose of profiteering versus so for example, say Mrs. Smith is in a facility, she's not really conscious, she's intubated, and for some reason a guardian at \$150 an hour decides they want to come visit three times a week and that obviously costs the ward a lot of money provides no real benefit.
- A. That would be the classic scenario where the once a month would be the appropriate number of visits. If the ward is unconscious, on a ventilator, there's no reason to do anything other than to observe the ward once a month, check on their medical records, make sure they're getting the appropriate care and treatment, but there's no benefit to the ward of standing over them and talking to them.
 - Q. What about companionship, just simply

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1 hanging out with a ward at this high rate, isn't there
2 services that are supposed to be used at a much less
3 rate?

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Α. You should be able to do that with someone who doesn't charge full price. I will tell you that depending on the ward's level of capacity, if they want to pay someone to take them to movies or dinner, and they've got plenty of money, I would never deprive the ward of the right to do that. I wouldn't want it to be at the price of a guardian, but I'd want the ward to be able to have those experiences if that's what the ward wanted. You get concerned about people who are late in life and many of their friends and family members have died and they want companionship and they want to enjoy, maybe they've got dementia but they still have a great deal of capacity and they still have the ability to enjoy going to the movies or going to dinner, I'd want that if they can afford that and it's not going to impact their ability to live, I would want that to be done, but not at \$75 an hour, no.

Q. Would it be appropriate for a guardian, let's say one of these top five private professional guardians, they would regularly be filing petitions and various accountings and documents of this nature; correct?

03:33 1 Α. Yes. Should, seeing how when they do 2 Q. 3 guardianship services they're billing at a guardianship rate, should they utilize runner services or Wiznet so 4 that they're not billing out their wards \$150 an hour 03:34 5 6 for simple things like court filings, things that are 7 not skilled, that do not necessarily require a guardian 8 to do? 9 Yes. Α. 03:34 10 So if a private professional guardian Q. billed out, excessively adding, well, billed out at all 11 at the guardianship rate for simple filing tasks, would 12 13 that be wrong? 14 Typically, yes. Cause you, you're still Α. referencing the top five, the larger firms? 03:34 15 16 Q. Yes. 17 If you were to say, one of these people and Α. you only had a handful of guardians and it was just you 18 19 as a sole practitioner, they might not be able to push those things down and the court would have to have some 03:34 20 21 understanding that they couldn't necessarily do that. 22 But with regard to the people who have substantial size practices, yes, absolutely, they should be able to 23 24 accomplish those things for a reasonable amount of 25 03:34 money.

03:35	1	Q. In the course of having Miss Parks as a
	2	guardian, I know you said that she was not so prominent
	3	in your early years as a guardianship commissioner, but
	4	in the later years she was one of the top five people in
03:35	5	front of you.
	6	A. Well, understand that private professional
	7	guardians make up a very small fraction of overall
	8	guardians. So when I say top five, that may mean I see
	9	her once a week.
03:35	10	Q. The vast majority of guardianships involve
	11	one family member over another. Is that true?
	12	A. Yes.
	13	Q. Generally were Miss Parks' accountings and
	14	petitions approved by the court?
03:35	15	A. Generally, yes. Not towards the end and
	16	not always without a lot of questions.
	17	Q. Okay. And then towards the end were there
	18	complaints received by the guardianship court on
	19	Miss Parks' guardians?
03:35	20	A. Yes.
	21	Q. Do you recall about how many cases were
	22	there complaints and further examination was done?
	23	A. Several. More than a few. I five, six,
	24	maybe as many as ten.
03:36	25	Q. And even in that five, six, maybe as

03:36 1 many --2 It's probably a substantial number for Α. 3 cases. In that grouping, and we don't know the 4 Q. 03:36 history of those cases, they were all at least past 5 petition for guardianship letters issued? 6 7 Yes. Α. In those cases provided, it was simply 8 Q. petition issue, inventory happen, and in some of them 9 03:36 10 there were many years of accountings that had occurred, those were all approved up to the point of complaint, 11 12 correct? Even that grouping. 13 I believe so. I think there were certain Α. instances in those complaints about failure to file 14 03:36 15 certain things. 16 0. Yes. So I don't want to say they were all 17 Α. approved because I believe in some of those contested 18 cases she hadn't filed things that she was required to 19 03:36 20 So I don't want to make a blanket statement that file. 21 they were all approved. Many of them were not even 22 brought to the court's attention. 23 But the vast majority were approved? Q. 24 I'm sure that's true. Α. 25 03:37 MR. RAMAN: Does any of the ladies and

gentlemen of the jury have questions for Mr. Norheim? 03:37 1 BY A JUROR: 3 What's two degrees of consanguinity? \mathbb{Q} . Oh, good. It's, you go to the common 4 Α. ancestor and then you go back down. So I'll tell you 03:37 5 6 what it is. It's parents, grandparents, children, 7 grandchildren, brothers and sisters. And under Chapter 159 they don't get notice if they're under 14 years of 8 9 age. You go up to the common, it's each drop up and 03:37 10 then drop down. So your sister is actually two degrees of consanguinity, you go up to your parents and then 11 back down to her, so that's two jumps. Does that answer 12 13 your question? 14 Not really. Q. 03:37 15 Not really? I'm sorry. Parents, Α. 16 grandparents, children, grandchildren, brothers and 17 sisters. Yes, ma'am. 18 19 BY A JUROR: 03:37 If a ward wanted an attorney to in fact 20 Q. 21 perhaps have complaints about their guardian --22 Yes. Α. -- how would they go about that? 23 Q. They have a right to an attorney under 24 Α. 25 The problem is that it's an unfunded statutory 03:38 statute.

03:38 requirement so there's no actual attorneys to appoint 1 for free. Now if you can afford an attorney, great, no 2 3 problem, but if you can't, we typically, I believe we got every single person who walked in and requested an 4 attorney, we managed to somehow get an attorney for. 03:38 5 6 How would they go about it over their Q. 7 guardian? I mean how do they get to the courts or how do they get to somebody? 8 9 They're required to be in court so I ask Α. 03:38 10 them. I mean after the guardian is appointed, two 11 Q. 12 years down the road if they want an attorney --13 If they were to say walk into the self help Α. center in our building, our self help center would give 14 them a form to have a court appointed attorney. If they 03:38 15 16 could get to any of the resources that we have. otherwise if, if a doctor has excused the ward's 17 18 appearance, then there's no ability really and they 19 don't ever come to court, there's no ability to get them 03:39 20 an attorney. 21 So they have to just live with their Q. 22 situation? I am hopeful, hopeful that this 23 Α. legislative session the legislators will decide to fund 24 03:39 25 that mandate and get an attorney for every single ward.

03:39	1	THE FOREPERSON: If there is no further
	2	Mary Ann.
	3	THE WITNESS: Yes, ma'am.
	4	BY A JUROR:
03:39	5	Q. I have a question.
	6	A. Sure.
	7	Q. Would it be appropriate for the appointed
	8	guardian to assign some other staff member to go out in
	9	their place and do the visit? Like if the guardian
03:39	10	actually went quarterly, but the assistants went more
	11	regularly and yet still charged almost the same amount
	12	of money.
	13	A. I would expect if the assistant went, that
	14	that would be at a significantly reduced rate.
03:40	15	Q. And I have one more question.
	16	A. Sure.
	17	Q. On the letters that go out regarding
	18	deadlines, is that some kind of, I mean I would assume
	19	the court has some kind of system that would
03:40	20	automatically calculate when those letters needed to go
	21	out. And then who is responsible for sending those
	22	notices out and then who follows up? Do they get called
	23	into court to
	24	A. Good question. The court now, as of 2015,
03:40	25	does have an automated system. It did not prior to that

03:40 have an automated system. So the quardianship 1 compliance officer would have to hand check each of 2 3 these cases, a very time consuming process, a letter would be sent out from her to the person who hasn't 4 03:40 5 complied telling them they haven't complied, she would 6 then attempt to reach them by phone if she hadn't heard 7 from them within a couple of weeks, she would send a second letter, and then she would put on the court's 8 calendar something called an order to show cause and 9 03:41 10 that's sent out to presumably the guardian that hasn't done it. She would send out to the guardian an order to 11 12 come to court on a specific day and time and show cause why they shouldn't be removed as guardian for failure 13 for instance to get their accounting in on time. 14 Those calendars took place once a month on Fridays. 03:41 15 16 BY A JUROR: Did you say there was no compliance officer 17 Q. after 2015? 18 19 There's no me after 2015. Α. No, no. After 2015 there are now at least two compliance 03:41 20 officers and staff and there's now an automated system, 21 22 she asked about an automated system to let those 23 compliance officers know without having to dig down and 24 do the research as to who is behind. That automated

system has now existed since mid 2015.

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03:41 1 BY A JUROR:

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Q. One last question. When you said the initial guardianship is appointed and they have to have sent notification to all the family members, et cetera, and get registered signed receipts —

A. Yes.

Q. -- do they bring all of those to court and the court reviews those or --

Here's what they have to do. By law, and Α. here's what we typically want them to do. So by law they have to mail it out. They do not have to ensure that the person goes to the post office and picks it up. So they file something called a certificate of mailing that shows the outgoing mail to all of these people. The court unfortunately has to rely, I don't know, Judge Hoskin, Judge O'Malley, none of us know who the family members are. The petitioner tells us. So if the petitioners lies to us about who, they want to omit their brother because they think their brother might contest this, we don't know there's a brother unless some other family member comes in and rats them out. we just look to see that the family members that are identified and part of your petition has to identify those family members. So the court looks to see if each of the family members, each of the interested parties

03:43	1	that's listed in the petition has been served
	2	appropriately.
	3	Q. Thank you.
	4	THE FOREPERSON: If there's no further
03:43	5	questions.
	6	By law, these proceedings are secret and
	7	you are prohibited from disclosing to anyone anything
	8	that has transpired before us, including evidence and
	9	statements presented to the Grand Jury, any event
03:43	10	occurring or statement made in the presence of the Grand
	11	Jury, and information obtained by the Grand Jury.
	12	Failure to comply with this admonition is a
	13	gross misdemeanor punishable up to 364 days in the Clark
	14	County Detention Center and a \$2,000 fine. In addition,
03:43	15	you may be held in contempt of court punishable by an
	16	additional \$500 fine and 25 days in the Clark County
	17	Detention Center.
	18	Do you understand this admonition?
	19	THE WITNESS: I do understand.
03:43	20	THE FOREPERSON: Thank you. You're
	21	excused.
	22	THE WITNESS: Thank you very much. Did you
	23	want your statutes back?
	24	MR. RAMAN: Yes. Thank you.
03:43	25	THE WITNESS: Thank you very much.